

INTER-PARLIAMENTARY UNION 114<sup>th</sup> Assembly and related meetings Nairobi, 4 to 12 May 2006



Third Standing Committee Democracy and Human Rights C-III/114/DR-am 1 May 2006

# HOW PARLIAMENTS CAN AND MUST PROMOTE EFFECTIVE WAYS OF COMBATING VIOLENCE AGAINST WOMEN IN ALL FIELDS

<u>List of amendments to the revised preliminary draft resolution</u> submitted within the statutory deadline by the delegations of Australia, Belgium, Canada, China, France, Germany, India, Italy, Japan, Mexico, Norway, Philippines, Romania, Sweden and Turkey

# PREAMBLE

Preambular paragraph 2

Amend to read as follows:

(2) *Stressing* that the causes and consequences of violence against women are intrinsically linked to <del>longstanding gender inequalities</del> **a set of different types of discrimination** that restrict the full enjoyment by women of their human rights,

(Italy)

#### New preambular paragraph 2bis

Add a new paragraph after preambular paragraph 2 to read as follows:

(2bis) *Mindful* that the full and equal participation of women in political, civil, economic, social and cultural life at the national, regional and international levels, and the eradication of all forms of violence and discrimination against women are priority objectives of the international community,

(Philippines)

#### Preambular paragraph 3

Amend to read as follows:

(3) *Recognizing* that women belonging to minority and indigenous groups, refugee women, **internally displaced women**, migrant women, women living in rural or remote communities, destitute women, women in institutions or in detention, women with disabilities, elderly women, women in situations of armed conflict **and in post-conflict situations** and girl children are especially vulnerable to violence,

(Romania)

Amend to read as follows:

(3) *Recognizing* that women belonging to minority and indigenous groups, refugee women, migrant women, women living in rural or remote communities, destitute women, women in institutions or in detention, women with disabilities, **women being addicted to drugs, lesbian, bisexual and transgender women**, elderly women, women in situations of armed conflict and girl children are especially vulnerable to violence,

(Sweden)

#### New preambular paragraph 3bis

Add a new paragraph after preambular paragraph 3 to read as follows:

(3bis) *Recognizing also* that daily acts of violence against women create a situation of helplessness and powerlessness in them that hinders their growth and development, oftentimes completely immobilizing and effectively excluding them from any active participation in the development process of society,

(Philippines)

#### Preambular paragraph 4

Amend to read as follows:

(4) *Alarmed* by the spreading of violence against women throughout the world, both in the home and in the workplace, including trafficking in women and girls and forced prostitution, sexual violence within and outside marriage, and certain traditional practices that are harmful to women,

(Sweden)

Amend to read as follows:

(4) *Alarmed* by the spreading perpetuation of violence against women throughout the world, both in the home and in the workplace, including trafficking in women and girls and forced prostitution, sexual violence within and outside marriage, and certain traditional practices that are harmful to women,

(Turkey)

#### New preambular paragraph 4bis

Add a new paragraph after preambular paragraph 4 to read as follows:

(4bis) *Concerned* that the devastating legacy of violence and abuse against women mirrors the society's tolerance toward the gender gap that evidently exists despite the social movement against all forms of violence against women,

(Philippines)

Add a new paragraph after preambular paragraph 4 to read as follows:

# (4bis) Aware that violence against women increases their vulnerability to HIV/AIDS and often impedes their access to HIV prevention, care and treatment services, thus contributing to the conditions that foster the spread of HIV/AIDS,

#### Preambular paragraph 5

Amend to read as follows:

(5) *Stressing* the responsibility of States to act with due diligence to prevent human rights violations, investigate acts of violence, punish their perpetrators, and support and protect and provide reparation to victims of violence their victims,

(Turkey)

(Romania)

#### Preambular paragraph 6

Amend to read as follows:

(6) *Noting* that rape, sexual slavery, enforced prostitution, forced pregnancy, enforced sterilization, or any other form of sexual violence of comparable gravity are international crimes when committed as part of a widespread or systematic attack directed against any civilian population, with knowledge of the attack and should be repressed and punished as such,

(Canada)

Amend to read as follows:

(6) *Noting* that rape, sexual slavery, enforced prostitution, forced pregnancy, enforced sterilization, or any other form of sexual violence of comparable gravity are international crimes and should be repressed and punished as such,

(Sweden)

#### Preambular paragraph 8

Amend to read as follows:

(8) *Recalling* the importance of the Convention on the Elimination of All Forms of Discrimination against Women (1979) and its Optional Protocol (1999), of the Declaration on the Elimination of Violence against Women (1993), and of the Beijing Declaration and Platform for Action (1995) and the outcome of the 23<sup>rd</sup> Special Session of the General Assembly and the Declaration adopted at the 44<sup>th</sup> session of the Commission on the Status of Women (CSW) as effective instruments to combat violence against women (VAW), and *noting* the existence of regional legal instruments on violence against women,

#### Preambular paragraph 9

Amend to read as follows:

(9) *Noting* all relevant resolutions adopted by United Nations bodies, including **United** Nations Commission on Human Rights resolution 1994/45 of 4 March 1994, appointing a Special Rapporteur on violence against women, its causes and consequences, and Security Council resolution 1325 (2000) on women and peace and security,

(Turkey)

# Preambular paragraph 10

Amend to read as follows:

(10) *Noting* that violence against women **seriously impairs the proper development of society and** hinders human development and the achievement of the Millennium Development Goals, **and that this damage is passed on to future generations**,

(Japan)

#### New preambular paragraph 10bis

Add a new paragraph after preambular paragraph 10 to read as follows:

(10bis) *Recalling* the Inter-American Convention on the Prevention, Punishment and Eradication of Violence against Women, adopted in Belém Do Pará in 1994,

(Mexico)

Add a new paragraph after preambular paragraph 10 to read as follows:

# (10bis) *Realizing* that to address the problem of this magnitude, it is imperative to launch an intensive campaign against the stereotyping of gender roles between men and women,

(Philippines)

#### New preambular paragraph 11bis

Add a new paragraph after preambular paragraph 11 to read as follows:

(11bis) *Stressing* the importance of parliaments as the cornerstone of democracy and their role in promoting effective ways of eradicating violence against women in their respective countries and their cooperation with other parliaments to implement policies directed at recognizing, respecting and encouraging the image of women as equal participants in decision-making process in all fields of endeavour,

(Philippines)

Add a new paragraph after preambular paragraph 11 to read as follows:

(11bis) *Stressing* that the newly established Human Rights Council and Peacebuilding Commission will be crucial to the promotion and protection of the rights of women,

(Romania)

# **OPERATIVE PART**

#### New operative paragraph 1

Add a new paragraph before operative paragraph 1 to read as follows:

#### 1. Strongly condemns all acts of violence against women and girls;

(Romania)

#### Operative paragraph 1

Amend to read as follows:

1. Urges governments and parliaments to ratify international and regional instruments pertaining to violence against women, such as the Convention on the Elimination of All Forms of Discrimination against Women (CEDAW) and its Optional Protocol, and ensure full compliance with those instruments and with pertinent United Nations resolutions;

#### or alternatively

1. Urges governments and parliaments to ratify consider ratifying international and regional instruments pertaining to violence against women, such as the Convention on the Elimination of All Forms of Discrimination against Women (CEDAW) and its Optional Protocol, and ensure full compliance with those instruments and with pertinent United Nations resolutions;

(Australia)

Amend to read as follows:

1. Urges governments and parliaments to ratify, **totally and unconditionally**, international and regional instruments pertaining to violence against women, such as the Convention on the Elimination of All Forms of Discrimination against Women (CEDAW) and its Optional Protocol, and ensure full compliance with those instruments and with pertinent United Nations resolutions;

(Sweden)

Amend to read as follows:

1. Urges governments and parliaments to ratify international and regional instruments pertaining to violence against women, such as the Convention on the Elimination of All Forms of Discrimination against Women (CEDAW) and its Optional Protocol, **limit the scope of any reservation to the Convention** and ensure full compliance with those instruments and with pertinent United Nations resolutions;

New operative paragraphs 1bis, 1ter and 1quater

Add three new paragraphs after operative paragraph 1 to read as follows:

- 1bis. Urges Inter-Parliamentary Union (IPU) member parliaments to support initiatives of women and non-governmental organizations all over the world to raise awareness of the issue of violence against women and to contribute to its elimination;
- 1ter. *Calls upon* IPU member parliaments to review and assess existing legislations, policies and programmes for the purpose of making these efforts more responsive and sensitive towards the needs of women;
- 1quater. Urges further IPU member parliaments to give continuous support to agencies already undertaking consciousness-raising programmes on gender issues and concerns;

(Philippines)

#### Operative paragraph 2

Amend to read as follows:

2. Calls upon parliaments to ensure that CEDAW State reports systematically include information on violence against women, in particular statistical data, **disaggregated by sex**, information on legislation, support services to victims and other measures adopted to eliminate violence against women;

(Turkey)

#### New operative paragraph 3bis

Add a new paragraph after operative paragraph 3 to read as follows:

3bis. *Calls upon* governments and parliaments to give priority to and raise awareness about violence against women as both a cause and a consequence of rising HIV/AIDS;

(Norway)

#### Operative paragraph 4

Amend to read as follows:

4. Calls upon governments to implement the United Nations General Assembly resolution 52/86 on Crime prevention and criminal justice measures to eliminate violence against women and, in particular, to punish all acts of violence against women, perpetrated by State or non-State actors in the public and the private spheres, to establish courts specialized in hearing cases of such violence, and to establish a governmental body promoting the prosecution of all acts of violence;

Amend to read as follows:

5. *Calls upon* governments, parliaments and non-governmental organizations to organize activities to promote public awareness of the problem of violence against women on the International Day for the Elimination of Violence Against Women, which is observed on 25 November each year;

(Japan)

Amend to read as follows:

5. *Calls up*on governments, parliaments and non-governmental organizations to organize activities to promote public awareness of the problem of violence against women, **including** on the International Day for the Elimination of Violence Against Women, which is observed on 25 November each year;

(Norway)

#### New operative paragraph 5bis

Add a new paragraph after operative paragraph 5 to read as follows:

5bis. *Calls upon* governments and parliaments to undertake activities to promote wide public awareness about acts in the home, workplace or other places that constitute violence against women based on the definitions of violence against women stipulated in declarations and other international documents on violence against women;

(Japan)

Add a new paragraph after operative paragraph 5 to read as follows:

5bis. *Encourages* governments to provide training to all relevant government agencies, especially investigative personnel and the judiciary, on ways to address gender-related violence;

(Philippines)

#### Operative paragraph 6

Amend to read as follows:

6. *Encourages* governments and parliaments to establish observatories on violence against women, and to compile statistics, **disaggregated by sex**, to monitor the effectiveness of policies for the elimination of such violence;

(Norway)

Amend to read as follows:

6. *Encourages* governments and parliaments to establish observatories on violence against women, and to **develop indicators and** compile **data** statistics to monitor the effectiveness of policies for the elimination of such violence;

# New operative paragraph 6bis

Add a new paragraph after operative paragraph 6 to read as follows:

6bis. *Invites* governments and parliaments to support and develop, including through enhanced international cooperation, research and documentation on the scale, causes and consequences of violence against women, and the results of the relevant policies and programmes;

(Romania)

(Turkey)

# Operative paragraph 7

Amend to read as follows:

7. *Encourages* the establishment of parliamentary bodies to monitor and evaluate all international and national measures designed to prevent and eradicate violence against women, and *suggests* that a rapporteur for these bodies submit an annual report before the plenary Assembly for information, debate and public circulation;

(Romania)

#### Operative paragraph 8

Amend to read as follows:

8. Encourages governments to collaborate with the special rapporteur on developing international indicators and mechanisms to measure develop a common basis for statistics on violence against women;

(Turkey)

#### Operative paragraph 10

Amend to read as follows:

10. *Calls upon* parliaments to review legislation to detect practices and traditions that impede the attainment of equality between the sexes and to eliminate inequality in all spheres, in particular in education, health and access to property and land, with a view to supporting the empowerment of women;

#### New operative paragraph 10bis

Add a new paragraph after operative paragraph 10 to read as follows:

10bis. *Calls* for the establishment of specialized courts which deal with matters relating to violence against women;

(Turkey)

#### Operative paragraph 12

Amend to read as follows:

12. *Calls upon* parliaments to ensure that information on gender related violence is available to all public agents involved in the prevention and prosecution of violence against women have regular access within their professional environment to quality information on the problems of gender-related violence and how to approach it, as well as to concrete information on the counselling and aid opportunities open to both the victims and the perpetrators of such violence;

(Belgium)

Amend to read as follows:

12. Calls upon parliaments to ensure that information and education on gender-related violence is available to all public agents involved in the prevention and prosecution of violence against women;

(Norway)

Amend to read as follows:

12. *Calls upon* parliaments to ensure that information on **and specialized training in** genderrelated violence is available to all public agents involved in the prevention and prosecution of violence against women **and in the provision of healthcare and support services for victims**;

(Romania)

#### New operative paragraph 12bis

Add a new paragraph after operative paragraph 12 to read as follows:

12bis. *Requests* parliaments to allocate sufficient budget resources to facilitate universal access to reproductive health information and services;

(Norway)

#### New operative paragraph 13bis

Add a new paragraph after operative paragraph 13 to read as follows:

13bis. *Calls* upon parliaments to denounce and combat the extreme forms of gender violence against women that are derived from the violation of their human rights and that are shaped by a set of misogynous conducts which can involve societal and State impunity and which have culminated in homicide and other forms of violent death of women;

(Mexico)

#### Operative paragraph 14

Amend to read as follows:

14. *Urges* all States to cooperate with and support women's organizations and **other non-governmental organizations** working to eliminate violence against women;

(Canada)

Amend to read as follows:

14. Urges all States to establish systems to promote the elimination of violence against women in cooperation with all related government agencies and local government entities, to cooperate with and support women's organizations that are tackling these issues and, where appropriate, to consult women's organizations when formulating policies; working to eliminate violence against women.

(Japan)

#### Operative paragraph 15

Amend to read as follows:

15. *Calls upon* governments and parliaments, if they have not yet done so, to develop and implement adequate legislation and/or strengthen appropriate mechanisms to handle criminal matters relating to all forms of to combat domestic violence, including marital rape and sexual abuse of women and girls, and ensure that such cases are brought to justice swiftly;

(Canada)

Amend to read as follows:

15. *Calls upon* governments and parliaments, if they have not yet done so, to develop and implement **specific** adequate legislation to combat domestic violence;

#### Amend to read as follows:

16. Calls upon governments and parliaments to develop national plans to combat domestic violence that include measures related to research, prevention, education, information and penalization, the prosecution and punishment of all acts of violence against women (including **domestic** violence within marriage), attentiveness to social, financial and psychological support for victims (including children who witnessed domestic violence against their mothers), special support for the most vulnerable groups and effective legal tools to protect victims;

(Italy)

#### New operative paragraph 16bis

Add a new paragraph after operative paragraph 16 to read as follows:

16bis. *Calls on* national legislators to take action to secure that legislation on violence against women refuses to accept any kind of honour-related or culture-related violence; also *calls on* legislators to deny any form of undue mitigation of sentence for crimes committed in the name of honour or culture;

(Sweden)

New operative paragraphs 16bis, 16ter and 16quater

Add three new paragraphs after operative paragraph 16 to read as follows:

- 16bis. *Recognizes* the particularly difficult situation of children who witness domestic violence;
- 16ter. *Calls upon* governments and parliaments to adopt measures to combat widespread underreporting of domestic violence;
- 16quater. Calls upon governments to implement measures against recidivism related to domestic violence;

(Norway)

#### Operative paragraph 18

Amend to read as follows:

18. *Recommends* that strategies for the abandonment of FGM/C be developed within the wider context of the promotion of **all** human rights, **including** the right to and development and the reduction of poverty;

(Germany)

Amend to read as follows:

19. *Calls upon* parliaments to work with civil society, traditional chiefs and religious leaders, women's and youth movements and governments to ensure complementarity in working towards the abandonment of FGM/C; and together with governments, to take measures to raise awareness about the issue, **placing particular emphasis on information campaigns and efforts to provide targeted training for health personnel**;

(Italy)

#### Amend to read as follows:

19. *Calls upon* parliaments to work with civil society, traditional chiefs and religious leaders, women's and youth movements and governments to ensure complementarity in working towards the abandonment of FGM/C, and together with governments, to take measures to raise awareness about the issue **and highlight and adopt best practices**;

(Norway)

#### Operative paragraph 20

Amend to read as follows:

20. Calls upon States that have not yet done so to consider adopting to adopt legislation outlawing FGM/C and to encourage the development of alternative rites to this practice;

(France)

Amend to read as follows:

20. *Calls upon* States that have not yet done so to consider adopting legislation outlawing FGM/C and to encourage the development of alternative rites to this practice;

(Romania)

(India)

#### Operative paragraph 22

Delete paragraph 22.

Amend to read as follows:

22. Calls upon parliaments to ensure compliance with the United Nations General Assembly resolutions on Violence against women migrant workers and with General Recommendation No. 19 of the Committee on the Elimination of Discrimination against Women, by increasing activities to prevent such violence, promoting and protecting the rights of migrant workers and by strengthening relations with countries of origin among countries of origin, transit and destination;

(Philippines)

Amend to read as follows:

24. *Calls upon* parliaments and governments to review the effectiveness, at the national and local levels, off of legislation on sexual violence; *further calls* for the establishment of a policy exchange network to facilitate exchanges of policy options and experiences at the international level;

(Romania)

#### Operative paragraph 25

Amend to read as follows:

25. *Calls upon* parliaments and governments to make rape, sexual slavery, enforced prostitution, forced pregnancy, enforced sterilization, or any other form of sexual violence of comparable gravity crimes under their domestic legislation and repress them as such;

(China)

Amend to read as follows:

25. *Calls upon* parliaments and governments to make rape, sexual slavery, enforced prostitution, forced pregnancy, enforced sterilization, or any other form of sexual violence of comparable gravity crimes under their domestic legislation and repress them as such;

(Sweden)

#### New operative paragraph 25bis

Add a new paragraph after operative paragraph 25 to read as follows:

25bis. *Encourages* parliaments to evaluate the adequacy of the penalties imposed for the afore-mentioned crimes and to make every effort to ensure that such penalties are enforced, if only as a deterrent;

(Italy)

Operative paragraph 26

Amend to read as follows:

26. *Emphasizes* the value of effective correctional programmes to prevent recidivism, and preventive legal measures to prevent combat recidivism by perpetrators of sexual violence against women, which is particularly high among sex offenders;

(Canada)

Amend to read as follows:

27. *Calls upon* parliaments, when debating methods for gathering evidence and devising measures to punish sex offenders, to give special attention to the difficulties encountered by children, mentally disabled and **other disabled women** - who are especially vulnerable to sexual violence - when they must testify in court;

(Norway)

#### New operative paragraph 27bis

Add a new paragraph after operative paragraph 27 to read as follows:

27bis. *Calls upon* parliaments and governments to examine systems of investigation, prosecution and media coverage of sexual violence and take appropriate measures in order to minimize secondary harm to victims of sexual violence;

(Japan)

Add a new paragraph after operative paragraph 27 to read as follows:

27bis. *Calls upon* parliaments and governments to ensure that linkages between violence against women and HIV/AIDS are duly addressed both in national strategies to counter violence against women and in national HIV/AIDS strategies;

(Romania)

#### Operative paragraph 28

Amend to read as follows:

28. Urges those States that have not yet done so to sign and ratify the United Nations Convention against Transnational Organized Crime along with its Protocol to Prevent, Suppress and Punish Trafficking in Persons, Especially Women and Children, as well as the International Convention on the Protection of the Rights of All Migrant Workers and Members of Their Families, relevant International Labour Organization conventions and all other international instruments that contribute to the protection of migrant women:

(Romania)

#### Operative paragraph 29

Amend to read as follows:

29. *Recognizes* that globalization has aggravated and accelerated human trafficking; and *stresses* the need to build international and regional cooperation among countries of origin, transit and destination, through instruments such as memorandums of understanding and bilateral agreements as well as regional treaties such as the Council of Europe Convention on Action against Trafficking in Human Beings;

(Romania)

#### New operative paragraph 29bis

Add a new paragraph after operative paragraph 29 to read as follows:

29bis. *Calls upon* governments to address all factors and root causes which foster demand for prostitution and make women and girls vulnerable to trafficking;

(Norway)

# Operative paragraph 30

Amend to read as follows:

30. Encourages governments to establish legal mechanisms to protect the human rights of victims of trafficking, a considerable number of whom may be without legal status and whom are illegal migrants who may not, because of their illegal as a result of this status, do not report to the authorities and to ensure that they are not re-victimized by providing for the possibility, in accordance with the basic principles of its legal system, of not imposing penalties on victims for their involvement in unlawful activities, to the extent that they have been compelled to do so whom are illegal migrants who, because of their illegal status, do not report to the authorities and to ensure that they are not revictimized by being held criminally liable;

(Canada)

#### New operative paragraph 30bis

Add a new paragraph after operative paragraph 30 to read as follows:

30bis. *Encourages* governments to adopt measures for the protection and rehabilitation of victims of human trafficking;

(Norway)

Add a new paragraph after operative paragraph 30 to read as follows:

30bis. *Calls* on States to conduct information and public awareness-raising campaigns to inform women about migration-related opportunities, limitations and rights, thus enabling them to take informed decisions on migration and preventing them from becoming victims of trafficking;

(Romania)

Operative paragraph 31

Amend to read as follows:

31. *Invites States* that have not yet done so to **become party to** sign and ratify the Geneva Conventions on the protection of victims of armed conflicts (1949) and their Additional Protocols (1977), the Convention relating to the Status of Refugees (1951) and its Protocol (1967), the Optional Protocol to the Convention on the Rights of the Child on the involvement of children in armed conflict and the Rome Statute of the International Criminal Court and to withdraw any existing reservations, and ensure full compliance in law and in practice with these instruments;

(Canada)

Delete paragraph 32.

Amend to read as follows:

32. *Calls upon* parliaments to intensify efforts, in cooperation with relevant international organizations such as the Office of the United Nations High Commissioner for Refugees (UNHCR), the United Nations Development Fund for Women (UNIFEM), the United Nations Fund for Children (UNICEF), and the International Committee of the Red Cross (ICRC), to improve systems to monitor and report violence against women and girls in armed conflict, take the necessary steps against the perpetrators of such acts, and provide assistance to victims;

(Norway)

(India)

# Amend to read as follows:

32. Calls upon parliaments to intensify efforts in cooperation with relevant international organizations such as the Office of the High Commissionner for Human Rights (OHCHR), the Office of the United Nations High Commissioner for Refugees (UNHCR), the United Nations Development Fund for Women (UNIFEM), the United Nations Fund for Children (UNICEF), and the International Committee of the Red Cross (ICRC), and enforce the special procedures of the Human Rights Council to improve systems to monitor and report violence against women and girls in armed conflict;

(Turkey)

#### New operative paragraph 32bis

Add a new paragraph after operative paragraph 32 to read as follows:

32bis. *Calls upon* parliaments to promote full and effective implementation of Security Council resolution 1325 (2000), and to ensure that the elimination of violence against women in post-conflict societies is included in the mandate of the United Nations Peacebuilding Commission as part of the disarmament, demobilization and reintegration (DDR) processes;

(Romania)

#### Operative paragraph 33

Amend to read as follows:

33. Requests parliaments and governments, in accordance with Security Council resolution 1325 (2000) on women, peace and security, to ensure to work towards a gender balance in military and peacekeeping operations, including the participation of women at the decision-making level in all peacekeeping and peace processes and to provide provide training in gender equality issues;

(India)

### New operative paragraph 33bis

Add a new paragraph after operative paragraph 33 to read as follows:

33bis. *Recognizes* the particular role women can play in reconciliation processes in postconflict periods.

(Norway)

# Operative paragraph 34

Amend to read as follows:

34. *Requests* parliaments and governments to ensure that all peacekeeping troops receive training in the United Nations code of conduct and international human rights law and humanitarian laws.

(India)