

# Yemen

# Decision adopted by consensus by the IPU Governing Council at its 205<sup>th</sup> session (Belgrade, 17 October 2019) <sup>1</sup>



Yemeni members of parliament vote in Sana'a on 24 June 2000 to approve the 12 June border accord signed with Saudi Arabia. © Khaled Fazaa/AFP

YEM-44 - Aref Ahmad Al-Sabri YEM09 - Abd Al-Hameed Saif Al-Batra' YEM-10 - Insaf Ali Mohamed Mayou YEM-45 - Abd Allah Mohsin Ahmad Abd Allah Al-Air YEM-11 - Ja'abal Mohamed Salem Mohsin Ta'iman YEM-46 - Abd Al-Karim Sharaf Mohsin Shiban YEM-12 - Abd Al-Rahman Ibrahim Abdah Nashtan YEM-47 - Abd Allah Ali Al-Khalaki YEM-13 - Abd Al-Khalek Abd Al-Hafed Ben Shihoun YEM-48 - Abd Allah Mohamed Saleh Mohamed Al-Magtari YEM-14 - Abd Al-Khalek Abdah Ahmad Al-Barkani YEM-49 - Abd Al-Malak Abd Allah Hasan Saleh Al-Qosous YEM-15 - Mohamed Qasem Mohamed Al-Naqib YEM-50 - Abdah Mohamed Hasin Al-Hudhaifi Al-Jaradi YEM-16 - Mohamed Magbal Ali Hasan Al-Hamiri YEM-51 - Ali Ahmad Mohamed Saleh Al-Amrani YEM-17 - Mafdal Ismail Al-Abara YEM-52 - Ali Qaed Sultan Al-Wafi YEM-18 - Haza' Saad Mathar Yahya Al-Masouri YEM-53 - Awad Mohamad Abd Allah Al-Awlagi YEM-19 - Amine Mohamed Al-Saloui YEM-54 - Fouad Abid Said Waked YEM-20 - Abd Al-Rahman Hasin Ali Al-A'shbi YEM-55 - Mohamad Thabet Mohamad Ali Al-Asli YEM-21 - Abd Al-Aziz Ahmad Ali Mohamed Ja'bari YEM-56 - Mohamad Mohamed Ahmad Mansour YEM-22 - Abd Al-Wahab Mahmoud Ali Ma'wadah YEM-57 - Mansour Ali Yahya Maflah Al-Hanq YEM-58 - Nasr Zayd Mahi Al-Din YEM-23 - Ali Hasin Naser Ahmad Al-A'nsi YEM-24 - Ali Mohamed Ahmad Al-Ma'mari YEM-59 - Hiba Allah Ali Saghir Sharim YEM-25 - Ali Masaad Al-Lahbi YEM-60 - Abd Allah Saad Sharaf Abas Al-Namani YEM-26 - Mohamed Rashad Mohamed Ali Al-Alimi YEM-61 - Abd Al-Razaq Maslah Al-Hijri YEM-27 - Mohamed Saif Abd Al-Latif Hosam Al-Shamiri YEM-62 - Abd Al-Karim Ahmad Yahya Al-Sinissi YEM-28 - Mohamed Ali Salem Al-Shadadi YEM-63 - Abd Al-Karim Mohamed Mach'ouf Al-Aslami YEM-29 - Sakhr Ahmad Abas Ahmad Al-Waiih YEM-64 - Abd Al-Aziz Abd Al-Jabar Ghaleb Dabwan YEM-30 - Mohamed Naser Malhi Al-Hazami Al-Idrissi YEM-65 - Othman Hasin Fayed Majli YEM-31 - Najib Said Ghanem Saleh Al-Dab'i YEM-66 - Fathi Tawfiq Abd Al-Rahim Mathar YEM-32 - Ibrahim Ahmad Al-Mazlam YEM-67 - Mohsin Ali Omar Baserah YEM-33 - Ahmad Yahya Mohamed Ali Al-Haj YEM-68 - Isaac Al'Qa'hm YEM-34 - Bakil Naji Abd Allah Al-Soufi YEM-69 - Ali Hassan Ahmad Jilan YEM-35 - Rabish Ali Wahban Ahsan Al-Ali YEM-70 - Ibrahim Chouaib Mohamed Al-Fached YEM-36 - Zayd Ali Al-Shami YEM-71 - Amine Ali Mohamed Al-Akimi

The delegations of Yemen, Egypt and Jordan expressed their reservations regarding the decision.

YEM-37 - Soultan Hazam Al-Atwani

YEM-38 - Soultan Said Abd Allah Yahya Al-Barkani

YEM-39 - Samir Khayri Mohamed Ali Reda

YEM-40 - Sadeq Qasem Mohamad Qaed Al-Ba'dani

YEM-41 - Saleh Abd Allah Ali Qasem Al-Sanbani

YEM-42 - Saleh Ali Farid Al-Barhami

YEM-43 - Saleh Farid Mohsin Al-Awlaqi

YEM-72 - Hamid Abd-Allah Saghir Ahmad Al-Jabarati

YEM-73 - Zakaria Said Mohamed Al-Zekri

YEM-74 - Chawqi Al-Raqib Chaman Al-Qadi

YEM-75 - Saghir Hamoud Aziz Al-Sifani

YEM-76 - Mohamed Naji Abd Al-Aziz Al-Shayef

YEM-77 - Hashem Abd Allah Hasin Al-Ahmar

## Alleged human rights violations

- √ Abduction
- ✓ Threats, acts of intimidation
- ✓ Arbitrary arrest and detention
- √ Failure to respect parliamentary immunity
- ✓ Impunity
- Abusive revocation or suspension of the parliamentary mandate

# A. Summary of the case

This case concerns 69 members of the Yemeni Parliament, all elected during the 2003 parliamentary elections for a six-year term and who remain members of parliament in accordance with the Yemeni Constitution. Starting in 2014, they have been allegedly subjected to various human rights violations, including attempted murder, abduction, arbitrary detention and property destruction.

Since the beginning of the political crisis in 2011 and the outbreak of the war in Yemen in 2015, two different factions claim to embody the Yemeni Parliament: the Houthi militia, which controls the parliament in Sana'a in addition to other institutions in the territories under their control, and the parliamentarians who fled Sana'a and belong to the internationally recognized government of President Abdrabbuh Mansur Hadi. The present case concerns members of parliament who fled Sana'a and neighbouring governorates that are under the control of the Houthi militia.

#### Case YEM-COLL-02

Yemen: Parliament affiliated to the IPU

Victim(s): 69 male opposition members of

parliament

Qualified complainant(s): Section I (1)
(a) of the Committee Procedure (Annex I)

Submission of complaint(s): May 2019

Recent IPU decision(s): - - -

IPU mission(s): - - -

Recent Committee hearing(s): Hearing with the delegation of Yemen at the 141<sup>st</sup> Assembly (October 2019)

### Recent follow-up:

- Communication from the authorities: Letter from the Speaker of the House of Representatives (October 2019)
- Communication from the complainants: May 2019
- Communication to the authorities: Letter to the Speaker and Deputy Speaker of the House of Representatives (September 2019)
- Communication addressed to the complainant: June 2019

The complainants allege that the violations have been committed by the Houthis, and took place in different governorates in Yemen, including Sana'a and other parts of Yemen under the control of the internationally recognized government. The complainants affirm that, due to the violations and security situation, 22 of the 69 parliamentarians are now in exile.

The parliamentary faction controlled by the Houthis in Sana'a provided written information in October 2019 on the cases of several parliamentarians included in the complaint. They indicated that several of the violations mentioned took place within governorates under the control of the internationally recognized government in Aden. According to the complainants, these violations were the result of Houthi attacks. In their written response, the parliamentary faction controlled by the Houthis in Sana'a did not provide substantial information on each violation, particularly on the steps taken to help identify and hold to account the alleged culprits. In this regard, the complainants are unanimous in their affirmation that the Houthi security forces are responsible.

# B. Decision

The Committee

Decides to recommend to the Governing Council of the Inter-Parliamentary Union that it adopt the following decision:

The Governing Council of the Inter-Parliamentary Union

- Notes that the collective complaint concerning the cases of 68 members of the House of Representatives is admissible under Section I.1(a) of the Procedure for the Examination and Treatment of Complaints; declares itself competent to examine the alleged violations (Annex I of the revised Rules and Practices of the Committee on the Human Rights of Parliamentarians); and also notes that the case of Mr. Abd Al-Hameed Saif Al-Batra' has been merged with the present case, which brings the total number of parliamentarians in this complaint to 69;
- 2. Thanks the Yemeni delegation for meeting with the Committee on the Human Rights of Parliamentarians during the 141<sup>st</sup> IPU Assembly; also thanks the parliamentary authorities for their letter:
- 3. Is deeply concerned by the large number of parliamentarians included in this complaint and the alleged violations they have suffered since 2014, including attempted murder, abduction, arbitrary arrest and detention. These violations seem to be a response to the legitimate exercise of their parliamentary mandate and in particular the expression of their exercise of freedom of speech; is aware of the exceptional situation in which Yemen finds itself and the formidable challenges that the Yemeni authorities face in establishing law and order;
- 4. *Is deeply concerned* that 35 parliamentarians face arbitrary measures; *stresses* that these parliamentarians are facing such measures in response to their vocal support for the internationally recognized government;
- 5. Requests the Secretary General to follow up the situation with the complainant and any third party likely to be in a position to supply relevant information;
- Requests the Committee to continue examining this case and to report back to it in due course.