



Inter-Parliamentary Union  
For democracy. For everyone.

# 144th IPU Assembly

Nusa Dua, Indonesia  
20-24 March 2022



## Peaceful resolution of the war in Ukraine, respecting international law, the Charter of the United Nations and territorial integrity

*Resolution adopted by consensus\* by the 144th IPU Assembly  
(Nusa Dua, 23 March 2022)*

The 144th Assembly of the Inter-Parliamentary Union,

*Recalling* that the Inter-Parliamentary Union (IPU) is the global organization of national parliaments working for peace, democracy, human rights and development,

*Conscious of* the historical legacy of the IPU in facilitating peaceful engagement through dialogue and diplomacy and noting the Belgrade Declaration on strengthening international law, parliamentary roles and mechanisms, and the contribution of regional cooperation, adopted at the 141st IPU Assembly in Serbia, in which the IPU agreed to dedicate itself to international peace and the rule of law,

*Recalling* that, on 24 February 2022, the Russian Federation launched a full-scale military attack invading the sovereign nation of Ukraine and its people,

*Committed to* ensuring total adherence to the purposes and principles of the Charter of the United Nations (1945) and mindful of national commitments to the Universal Declaration of Human Rights (1948),

*Reiterating* that the Charter of the United Nations prohibits the use of force against the territorial integrity or political independence of states,

*Recognizing* the territorial integrity and sovereignty of Ukraine within its internationally recognized borders, as referred to in United Nations General Assembly (UNGA) resolution 68/262 of March 2014,

*Recalling* UNGA resolution 76/234 on promoting international cooperation on peaceful uses in the context of international security, adopted in December 2021,

*Recalling also* UN Security Council resolution 1325 on women, peace and security, adopted in October 2000, which addresses the impact of war on women and the importance of women's full and equal participation in conflict resolution, peacebuilding, peacekeeping, humanitarian response and post-conflict reconstruction,

*Welcoming* the adoption of UNGA resolution ES-11/L.1 of March 2022 deploring the aggression of the Russian Federation and demanding that it immediately cease the use of force against Ukraine and withdraw all of its military forces from the territory of Ukraine as defined by its internationally recognized borders,

*Recalling* that, under Article 5 of the Annex to UNGA resolution 3314 (XXIX) of December 1974 on the Definition of Aggression, no consideration of whatever nature, whether political, economic, military or otherwise, may serve as a justification for aggression and that a war of aggression is a crime against international peace,

#IPU144

*Recalling also* that, since 24 February 2022, the ongoing war has caused immense human suffering, with thousands of civilians killed, many more wounded and millions displaced, in particular women, children, the elderly and the disabled,

*Gravely concerned at* the threat to global peace and security posed by the decision to order Russian nuclear forces onto a special regime of operation and a “high alert” level of readiness, and noting the urgency for the Russian Federation to withdraw this threat and refrain from making such threats,

*Noting* that the Russian Federation has committed an act of aggression that may constitute a violation of a fundamental rule of international law,

*Reaffirming* that any hostilities amounting to an armed conflict shall be strictly governed by the rules of international humanitarian law and human rights law,

*Acknowledging* with deepest appreciation the incredible bravery, commitment and resolve of the people of Ukraine in the face of such adversity, including the unwavering commitment of fellow parliamentarians in the Verkhovna Rada to uphold democracy despite the significant personal risks they have faced,

*Recalling* the Statement on Ukraine issued by the Executive Committee of the IPU on 26 February 2022 and presented to the Governing Council on 21 March 2022, and reaffirming the IPU’s willingness to impartially mediate for a peaceful resolution and to listen to all parties in the hostilities,

1. *Notes with concern* the war in Ukraine, which threatens the long-standing peace and security of the European region, with wider repercussions for global security and potentially global economic uncertainties and global complexities;
2. *Condemns* the ongoing Russian use of force against Ukraine as a violation of Article 2(4) of the Charter of the United Nations, including the principles of sovereignty and territorial integrity recognized by all UN Member States;
3. *Deplores* the use of missiles and artillery by the Russian Federation targeting civilian objects and populations in violation of international humanitarian law;
4. *Expresses concern* regarding the attacks against medical units and personnel, and improper use of military emblems, insignia and uniforms of the adversary by the Russian Federation, in violation of international humanitarian law; and appeals to all IPU Members to engage immediately to join UNFPA, UNICEF and WHO in calling for an immediate cessation of all attacks on healthcare units in Ukraine and facilitating the safe passage of humanitarian support and aid to Ukraine;
5. *Calls for* full compliance with the rules of international humanitarian law;
6. *Urges* countries to provide humanitarian aid to Ukraine to alleviate the hardships now faced by its civilian population caused by this war;
7. *Calls upon* all nations able to assist to open their borders on a humanitarian basis to provide sanctuary and support for refugees fleeing Ukraine;
8. *Encourages* parliaments to deploy their utmost efforts in accordance with their respective duties, mandates and obligations to call on their respective national governments to bring this act of aggression to an end and enable the parties to resolve their differences through peaceful and sustainable means;
9. *Encourages* all IPU Member Parliaments to jointly support all peaceful efforts to de-escalate the current violent military attack on the people, towns and cities of Ukraine;

10. *Calls upon* the parties involved to establish humanitarian corridors, ensure the safe passage of all civilians, particularly women, children, the elderly, people with disabilities and other vulnerable groups, and respect the human rights of refugees in line with UN conventions;
11. *Calls upon* IPU Member Parliaments to do their utmost to facilitate humanitarian assistance to and support for those fleeing this war; and to ensure full and equal participation of women in the peace dialogues between parliamentarians of both countries;
12. *Appeals* to Members of Parliament in both the Russian Federation and Ukraine to promote initiatives to cease hostilities and resolve differences through peaceful, diplomatic means;
13. *Calls upon* all governments with influence over both countries to accelerate diplomatic efforts to agree an immediate ceasefire resulting in the Russian Federation withdrawing its forces from Ukraine;
14. *Calls upon* the IPU to use its good offices to encourage dialogue between parliamentarians in both countries in support of diplomatic efforts under the framework of a rules-based international order respecting the principles of sovereignty and complete avoidance of interference in the internal affairs of a sovereign nation and recommends that the IPU establish a Task Force on the situation in Ukraine to facilitate the role of parliaments in formulating feasible peaceful solutions.

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\* After the adoption of the Resolution, a number of delegations took the floor to express their reservations:

- **Bahrain, United Arab Emirates** and **Zimbabwe**, which expressed reservations to operative paragraphs 2, 3 and 4, as well as to operative paragraphs 8 (UAE and Zimbabwe) and 9 (Zimbabwe)
- **China, Iran (Islamic Republic of), Syrian Arab Republic** and **Viet Nam**, which expressed a reservation to the entire text of the Resolution

**Belarus** and **South Africa** expressed their opposition to the Resolution.