COLOMBIA

- **COL-COLL-01**: 6 parliamentarians
- **COL-09**: Hernán Motta Motta
- **COL-140**: 1 parliamentarian - (CONFIDENTIAL CASE)
- **COL-142**: Álvaro Araújo Castro
- **COL-COLL-02**: 5 parliamentarians
- **COL-COLL-03**: 5 parliamentarians
- **COL-155**: Piedad Del Socorro Zuccardi de Garcia (Ms.)
- **COL-161**: Álvaro Prada Argunduaga
- **COL-162**: Álvaro Uribe Vélez
Colombia

CO/01 - Pedro Nel Jiménez Obando
CO/02 - Leonardo Posada Pedraza
CO/03 - Octavio Vargas Cuéllar
CO/04 - Pedro Luis Valencia Giraldo
CO/06 - Bernardo Jaramillo Ossa
CO/08 - Manuel Cepeda Vargas

Resolution adopted unanimously by the IPU Governing Council at its 194th session (Geneva, 20 March 2014)

The Governing Council of the Inter-Parliamentary Union,

Referring to the case of the six abovementioned members of the Unión Patriótica (Patriotic Union) who were murdered between 1986 and 1994, and to the resolution it adopted at its 192nd session (March 2013),

Taking into consideration the communication from the Prosecutor’s Office, dated 19 February 2014,

Recalling the following information on file:

- None of the murderers of five of the six congressmen have been held to account;
- The Inter-American Court of Human Rights, in its binding ruling of 26 May 2010 in the case of Mr. Cepeda, concluded that the Colombian State bore responsibility for his murder and ordered it to conduct an effective investigation so as to establish the identity of the instigators and the full scale of collaboration between State agents and paramilitary forces in carrying out the crime;
- A general petition submitted to the Inter-American Commission on Human Rights in 1997 regarding the persecution of the Patriotic Union and offences committed, directly or indirectly, against its members, including all the aforementioned parliamentarians except Mr. Cepeda, is still pending;
- Since 2008, the Procuraduría has given special attention to the case of Mr. Jaramillo, and the Prosecutor’s Office has assembled a special team focusing on violations committed against members of the Patriotic Union and reactivated investigations into the assassinations of Mr. Jiménez, Mr. Posada, Mr. Valencia, Mr. Cepeda and Mr. Jaramillo;
- On 17 May 2011, the Prosecutor’s Office formally accused Mr. José Miguel Narváez, former Assistant Director of the Administrative Department of Security, of involvement in Mr. Cepeda’s assassination, which has been declared a crime against humanity, and ordered that he be remanded in custody; Mr. Narváez is currently being held and prosecuted in a number of cases in connection with his alleged collaboration with paramilitary groups;
- Investigations with respect to the other murder cases are ongoing; in the case of Mr. Posada, a suspect, Mr. Baquero Agudelo, accepted a plea bargain and his case was sent to court for sentencing along with a request from the Prosecutor's Office that the relevant available documents be examined with a view to identifying other alleged culprits; in the case of Mr. Jaramillo, according to the Prosecutor's Office, Mr. Carlos Arturo Lozano Guillén, Director of the daily Voz,
and Mr. Ricardo Pérez González were heard on 20 May 2011 as part of the investigation and the legal status of Mr. Alberto Romero, former chief of the Administrative Department of Security, who had previously come under investigation, still had to be determined and further evidence taken,

Recalling also that the Committee’s President, Senator Juan Pablo Letelier (then Committee Vice-President), met with the relevant Colombian authorities and the source during his visit to Colombia on 20 and 21 March 2013; on that occasion the current Chief Prosecutor of Colombia stated that he had developed a new methodology focusing on the most serious crimes and reconstructing the context in which they took place; he had identified the case of persecution of Patriotic Union members as a priority and is trying to bring together the various legal proceedings being conducted across Colombia,

Considering the following new information provided by the Prosecutor’s Office in its communication of 19 February 2014:

- The Chief Prosecutor of Colombia, in implementing its new methodology, has created nine thematic working groups, one of which focuses solely on crimes against members of the Unión Patriótica;
- With regard to the investigation into Mr. Cepeda’s murder, Mr. Narváez will remain in pretrial detention during the case until his legal status is resolved; on 6 August 2013 a plea bargain/guilty plea was reached and pronounced with respect to Mr. Jesús Emiro Pereira for his role in this murder;
- In November 2013, as the latest step in the investigation regarding Mr. Posada’s murder, which was at a confidential stage, the statements of two individuals were taken;

1. Thanks the Prosecutor’s Office for the latest information provided;
2. Is pleased that the Prosecutor’s Office continues to devote special attention to promoting justice in the case of the persecution of members of the Patriotic Union, exemplified in one of its worst forms by the murder of six of its MPs;
3. Welcomes the recent progress made in establishing accountability for Mr. Cepeda’s murder; wishes to receive a copy of the ruling regarding Mr. Jesús Emiro Pereira and information on whether his case has shed further light on the extent of State responsibility for the crime and on the identity of those involved; trusts that proceedings against Mr. Narváez are advancing speedily and wishes to be kept informed in this regard;
4. Reiterates its wish to know whether the murders of the Patriotic Union congressmen other than Mr. Cepeda have also been declared crimes against humanity; trusts that by now the Prosecutor’s Office has decided whether or not to bring charges against Mr. Romero in the case of Mr. Jaramillo’s murder; wishes to know what decision has been taken in this regard; wishes to know also whether the recent statements in the case of Mr. Posada have advanced the investigation, and whether Mr. Baquero Agudelo has meanwhile been sentenced and, if so, is serving his sentence and to receive a copy of the ruling;
5. Trusts that the Inter-American Commission on Human Rights is steadily advancing in its consideration of the Patriotic Union case; wishes to ascertain the stage reached in its examination and whether a time line exists for its completion;
6. Considers that a follow-up visit to Colombia by a Committee delegation would help to further its understanding of the current state of the pursuit of justice in this case and of how pending issues are being addressed; requests the Secretary General, therefore, to make the necessary arrangements for this purpose;
7. Requests the Secretary General to convey this resolution to the competent Colombian authorities, the source and any third party likely to be in a position to supply relevant information; also requests the Secretary General to forward the resolution to the Inter-American Commission on Human Rights and to arrange a meeting between the Commission and the Committee President;
8. Requests the Committee to continue examining this case and to report back to it in due course.
Committee on the Human Rights of Parliamentarians

Decision adopted by the Committee at its 143rd session

Geneva, 13 to 16 January 2014

Colombia

CO/01 - Pedro Nel Jiménez Obando
CO/02 - Leonardo Posada Pedraza
CO/03 - Octavio Vargas Cuéllar
CO/04 - Pedro Luis Valencia Giraldo
CO/06 - Bernardo Jaramillo Ossa
CO/08 - Manuel Cepeda Vargas
CO/09 - Hernán Motta Motta

The Committee,

Referring to the case of seven members of the Unión Patriótica (Patriotic Union), six of whom were murdered between 1986 and 1994 (Mr. Pedro Nel Jiménez Obando, Mr. Leonardo Posada Pedraza, Mr. Octavio Vargas Cuéllar, Mr. Pedro Luis Valencia Giraldo, Mr. Bernardo Jaramillo Ossa and Mr. Manuel Cepeda Vargas) and one of whom (Mr. Hernán Motta Motta) was forced into exile in October 1997 by death threats, and to the resolution adopted by the Governing Council at its 192nd session (March 2013),

Recalling the following information on file:

- None of the murderers of five of the six congressmen or the perpetrators of the death threats against Mr. Motta, who continues to live in exile, have been held to account;
- The Inter-American Court of Human Rights, in its binding ruling of 26 May 2010 in the case of Mr. Cepeda, concluded that the Colombian State bore responsibility for his murder and ordered it to conduct an effective investigation so as to establish the identity of the instigators and the full scale of collaboration between State agents and paramilitary forces in carrying out the crime;
- A general petition submitted to the Inter-American Commission on Human Rights in 1997 regarding the persecution of the Patriotic Union and offences committed, directly or indirectly, against its members, including all the aforementioned parliamentarians except Mr. Cepeda, is still pending;
- Since 2008, the Procuraduría has given special attention to the case of Mr. Jaramillo, and the Prosecutor’s Office has assembled a special team focusing on violations committed against members of the Patriotic Union and reactivated investigations into the assassinations of Mr. Jiménez, Mr. Posada, Mr. Valencia, Mr. Cepeda and Mr. Jaramillo;
- On 17 May 2011, the Prosecutor’s Office formally accused Mr. José Miguel Narváez, former Assistant Director of the Administrative Department of Security, of involvement in Mr. Cepeda’s assassination, which has been declared a crime against humanity, and ordered that he be remanded in custody; Mr. Narváez is currently being held and prosecuted in a number of cases in connection with his alleged collaboration with paramilitary groups;

- Investigations with respect to the other murder cases are ongoing; in the case of Mr. Posada, a suspect, Mr. Baquero Agudelo, accepted a plea bargain and his case was sent to court for sentencing along with a request from the Prosecutor’s Office that the relevant available documents be examined with a view to identifying other presumed culprits; in the case of Mr. Jaramillo, according to the Prosecutor’s Office, Mr. Carlos Arturo Lozano Guillén, Director of the daily Voz, and Mr. Ricardo Pérez González were heard on 20 May 2011 as part of the investigation and the legal status of Mr. Alberto Romero, former chief of the Administrative Department of Security, who had previously come under investigation, still had to be determined and further evidence taken;

- The current Chief Prosecutor of Colombia has developed a new methodology focusing on the most serious crimes and reconstructing the context in which they took place; the Prosecutor’s Office has identified the case of persecution of Patriotic Union members as a priority and is trying to bring together the various legal proceedings being conducted across Colombia,

Recalling also that the Committee’s then Vice-President, Senator Juan Pablo Letelier, met with the relevant Colombian authorities and the source during his visit to Colombia on 20 and 21 March 2013 and discussed the progress being made in and challenges to the pursuit of justice in the cases at hand,

1. **Eagerly awaits** official information from the Prosecutor’s Office on the light that its new approach may have shed since Senator Letelier’s visit on the persecution of members of the Patriotic Union, in particular the murders of the Patriotic Union congressmen;

2. **Wishes to know** whether the murders of the Patriotic Union congressmen other than Mr. Cepeda have also been declared crimes against humanity; **wishes to ascertain** whether or not the Prosecutor’s Office has decided to bring charges against Mr. Romero in the case of Mr. Jaramillo’s murder, and to receive detailed information on the steps taken in the investigations being conducted to elucidate, to the extent possible, the other murders;

3. **Wishes to ascertain** in particular what steps the authorities are taking, in line with the ruling by the Inter-American Court of Human Rights in the case Mr. Cepeda’s murder, to establish full accountability for this crime; **wishes to receive** confirmation that trial proceedings against Mr. Narváez have started in the meantime and to know whether his statements have helped shed further light on the extent of State responsibility for the crime and on the identity of those involved;

4. **Trusts** that the Inter-American Commission on Human Rights is steadily advancing in its consideration of the Patriotic Union case; **wishes to ascertain** the stage reached in its examination and whether a time-line exists for its completion;

5. **Requests** the Secretary General to convey this decision to the competent Colombian authorities, the source and any third party likely to be in a position to supply relevant information; **also requests** the Secretary General to forward the decision to the Inter-American Commission on Human Rights and to arrange a meeting between the Commission and the Committee President;

6. **Decides** to continue examining the case.
Decision adopted by the Committee on the Human Rights of Parliamentarians at its 164th session (virtual session, 8 to 20 March 2021)

Colombia

COL-142 – Álvaro Araújo Castro

Alleged human rights violations

✓ Lack of fair trial proceedings
✓ Excessive delays
✓ Right of appeal

A. Summary of the case

Mr. Álvaro Araújo Castro was prosecuted on charges of aggravated criminal conspiracy and electoral fraud, accused of cooperating with paramilitary groups for electoral gain. Shortly after being charged, Mr. Araújo relinquished his seat in Colombia’s Congress, as a result of which his case was transferred to the ordinary judicial system, under which he was investigated by the Prosecutor's Office and tried by an ordinary court, with the possibility of appeal. Mr. Araújo states that there was no evidence against him and that he was a victim of the confrontation between the Executive and the Supreme Court. He had expected the judge in the case to hand down a judgment by October 2009 and to acquit him. However, on 1 September 2009, the Supreme Court decided that cases regarding alleged links between parliamentarians and paramilitary groups should be investigated and tried by it alone. As a result, Mr. Araújo's case was transferred to the Supreme Court.

On 18 March 2010, the Supreme Court found Mr. Araújo guilty and sentenced him to a prison term of nine years and four months and a fine of 3,700 million Colombian pesos. The Court considered that Mr. Araújo was part of the hierarchical structure of the paramilitary forces in his region and ordered an investigation to be conducted into his possible involvement in the crimes committed by those groups.
In early February 2011, Mr. Araújo was conditionally released, having served three-fifths of his prison sentence.

Since the outcome of his trial, Mr. Araújo has become the subject of new investigations by the Supreme Court in relation to the alleged facts that underpinned his conviction in 2010. Most recently, in a letter dated 18 August 2020, he was informed by the Supreme Court that a new preliminary investigation had been opened against him in this regard.

Mr. Araújo has been actively pursuing his case before the Inter-American Commission on Human Rights since he submitted his petition in 2011, in which he sets out how he is the victim of multiple human rights abuses in relation to his trial.

Under the Colombian Constitution in force at the time of Mr. Araújo’s conviction, members of the Colombian national Congress were investigated and sentenced in single instance by the Supreme Court, hence with no possibility of appeal. In its ruling C-545 of 2008, Colombia’s Constitutional Court highlighted that this matter needed to be rectified in the Constitution to ensure respect for the right to a fair trial. Pending new legislation on this point, and in light of the ruling by the Constitutional Court, the Supreme Court decided to change its procedure so as to ensure that the same judges would not be in charge of the investigation and adjudication. In its ruling C-792 of 2014, the Constitutional Court reiterated the importance of providing for the possibility of appeal and the need for legislative steps in this regard. In early 2018, Legislative Act No. 01 (2018) entered into force whereby different chambers within the Supreme Court would be created to handle the investigation, the first-instance proceedings and the proceedings on appeal. On 20 May 2020, the Constitutional Court adopted ruling SU-146, in which it ruled that all persons convicted in single instance between 30 January 2014 and 17 January 2018, the entry into force of Legislative Act No. 01 (2018), would have the opportunity to take action in the following six months to appeal their sentences. The Constitutional Court referred to 30 January 2014 as the date on which the Inter-American Court of Human Rights had held, in the case of Liakat Ali Alibux vs. Suriname, that States were required to guarantee the right to appeal to those who were tried, given their position, by the highest national criminal court, pursuant to the Inter-American Convention on Human Rights.

The complainant has also repeatedly stated that the Supreme Court was biased against him and did not act with the necessary independence and integrity. It has pointed in this regard to decisions by the Supreme Court to discontinue subsequent investigations against several other parliamentarians who had admitted to having cooperated with paramilitary groups and who had been signatories to cooperation agreements with these groups, unlike in Mr. Araújo’s case, in which such evidence and admission are absent. The complainant also points out that, in a recent case regarding a sitting senator who was also accused of cooperating with paramilitary groups, the Supreme Court reportedly raised the bar in terms of the evidence needed for the case to proceed and thereby deviated from the standard of proof it applied in Mr. Araújo’s situation.

The complainant points out, furthermore, that the Supreme Court has been strongly discredited in recent years, as several members have been investigated since 2017 in the so-called “cartel de la toga” scandal, according to which certain Supreme Court judges and others in charge of criminal investigations against senior state officials were asking for bribes to alter the course of justice. In March 2021, a former president of the Supreme Court was convicted in the context of this scandal, in which former Supreme Court member, Mr. Leonidas Bustos, is also being investigated. Mr. Leonidas Bustos was in charge at the time of presenting Mr. Araújo’s original case to the other members of the Supreme Court and allegedly insisted on his conviction, even though a lower investigative judge involved in preparing his file had pointed to the lack of evidence.

B. Decision

The Committee on the Human Rights of Parliamentarians

1. Reaffirms its view that Mr. Araújo was convicted in 2010 in legal proceedings that violated his right to a fair trial and in the absence of compelling, tangible and direct evidence to substantiate his conviction, on the grounds of complicity with the paramilitary forces, and on charges of aggravated criminal conspiracy and voter intimidation; points out in this regard that, on the contrary, events and statements show that there was clear hostility between Mr. Araújo and the paramilitary groups in his region;
2. Expresses deep concern that Mr. Araújo continues to be subject to new investigations with regard to the same accusations that led to his conviction in 2010, a situation that can only give weight to the long-standing allegation that he is the victim of judicial harassment;

3. Deeply regrets that Mr. Araújo has still not been afforded the opportunity to raise the serious doubts about his conviction in 2010 on appeal, which in itself runs counter to his basic right to a fair trial; notes in this regard that much progress has been made in Colombia in recent years to allow those convicted in single instance to appeal their sentences; urges the relevant authorities to do everything possible to offer this possibility to Mr. Araújo and to ensure that his case can be re-examined in a fully independent and impartial manner; and wishes to receive the authorities’ observations on this point;

4. Remains convinced that, in addition, action by the Inter-American Commission on Human Rights is crucial to helping address the injustice suffered by Mr. Araújo; and sincerely hopes that the Commission will rule on his petition as soon as possible;

5. Requests the Secretary General to convey this decision to the relevant authorities, the complainant and any third party likely to be in a position to supply relevant information;

6. Decides to continue examining this case.
Committee on the Human Rights of Parliamentarians

Decision adopted by the Committee at its 143rd session

Geneva, 13 to 16 January 2014

Colombia

CO/144 - Ciro Ramírez Pinzón
CO/152 - Mario Uribe Escobar
CO/153 - Odin Sanchez Montes De Oca
CO/154 - Javier Enrique Cáceres Leal
CO/156 - César Pérez García

The Committee,

Referring to the cases of Mr. Ciro Ramírez Pinzón, Mr. Mario Uribe Escobar, Mr. Odin Sánchez Montes de Oca and Mr. Javier Cáceres Leal, who were all members of the Colombian National Congress when investigations were opened against them, between May 2007 and April 2009, on charges of aggravated criminal conspiracy for the purpose of organizing, promoting, arming or financing illegal armed groups (punishable under Article 340 of Law 599 of 2000), following accusations that they had cooperated with paramilitary groups,

Recalling that, between March 2008 and September 2010, the Supreme Court ordered the detention of the aforesaid four individuals on the above-mentioned charges, and that the charge of aggravated criminal conspiracy in the case of Mr. Ramírez also related to narco-trafficking, a charge on which he was subsequently acquitted by the First Criminal Court of the Specialized Circuit of Bogotá,

Recalling that Articles 235 and 186 of the Colombian Constitution stipulate that the Supreme Court has the power to investigate and try members of Congress and that offences committed by members of Congress come exclusively under the jurisdiction of the Supreme Court, which is the sole authority competent to order their detention,

Recalling that the Supreme Court discontinued its handling of the investigation and proceedings with respect to the charge of cooperation with paramilitary groups after Mr. Ramírez, Mr. Uribe and Mr. Sánchez resigned their seats in Congress, and transferred their files to the ordinary criminal justice system, which offers a clear separation between those investigating and those trying a case and provides for the possibility of appeal; further recalling that, on 15 September 2009, the Supreme Court changed its jurisprudence, affirming that, despite the three men’s resignations, it was competent to hear their cases because the accusations at hand concerned an alleged offence that took place on account or on the occasion of (official) service or in the performance of duties inherent in the post of member of Congress,
Recalling that these three cases were consequently transferred back to the Supreme Court, which between 2010 and 2012 convicted the first three former members of Congress, as well as Mr. Cáceres, on the aforesaid charges and sentenced them to prison terms ranging from 7 years and 6 months to 9 years, and to the payment of a hefty fine,

Having also before it the case of another former Congressman, Mr. César Pérez García, whom the Supreme Court sentenced on 15 May 2013 to 30 years in prison on charges of aggravated criminal conspiracy for having cooperated with paramilitary groups and in connection with a series of crimes relating to the 1988 Segovia massacre, in which 43 people were killed and which he is recognized as having instigated/masterminded; according to the source, Mr. Pérez García had been arrested and remanded in custody in 1993, but rapidly released and exonerated by the public prosecutor’s office; at the time, the Supreme Court considered that it did not have jurisdiction in the case; however, in 2010, nearly 22 years later, it decided to hear the case and prosecute Mr. Pérez García,

Considering that, in addition to concerns about lack of respect for fair trial guarantees in the criminal proceedings against the five former parliamentarians, the sources also emphasize that the Supreme Court convicted them in the absence of any convincing and tangible evidence and relied extensively on unreliable testimony from demobilized paramilitary members,

Considering that the five former members of Congress have brought their cases before the Inter-American Commission on Human Rights,

Considering finally that several attempts have been made to introduce legislation to ensure that Colombian parliamentarians enjoy, like other Colombian citizens, the right to a fair trial, including the possibility of appeal, and that the most recent attempt was part of a larger series of judicial reform measures adopted by the Colombian Congress on 20 June 2012 but subsequently revoked after the President of the Republic objected to it,

1. Is deeply concerned about the lack of respect for due process in the proceedings against the five former members of Congress, which affected their rights to be tried by an impartial court and to have an opportunity to appeal the verdict and, in four of the cases, the principles of legal certainty and favourability;

2. Considers that their cases also reinforce its longstanding concerns about the credibility of testimony by demobilized paramilitaries, who stand to gain from incriminating others, and how such testimony is obtained and used; recommends, therefore, that the legal incentives be revised;

3. Sincerely hopes that the Inter-American Commission on Human Rights will soon be able to examine the petitions submitted by the five former members of Congress, convinced as it is that this will be crucial to providing redress in their cases; requests the Secretary General to seek information on this from the Commission and to arrange for the Committee’s Chairperson to meet with it;

4. Considers also that many of the fair-trial concerns that have arisen in these cases are inherent in the procedure applicable to current and former members of Congress in Colombia in criminal cases and can only be fully addressed through new legislation; affirms the continued readiness of the IPU to provide support for any legislative efforts undertaken by Congress and other relevant Colombian authorities in this regard;

5. Requests the Secretary General to inform the competent Colombian authorities, the source and any third party likely to be in a position to supply relevant information;

6. Decides to continue examining this case.
Colombia

CO/146 - Iván Cepeda Castro
CO/147 - Alexander López
CO/148 - Jorge Enrique Robledo
CO/149 - Guillermo Alfonso Jaramillo
CO/150 - Wilson Árias Castillo

Decision adopted by the Committee on the Human Rights of Parliamentarians
at its 149th session (Geneva, 15-25 January 2016)

The Committee,

Referring to the cases of Senator Iván Cepeda Castro, Senator Alexander López, Senator Jorge Enrique Robledo, Mr. Wilson Árias Castillo and Mr. Guillermo Alfonso Jaramillo, all, with the exception of the two last-named individuals, current members of the Colombian National Congress from the opposition party Polo Democrático Alternativo (Alternative Democratic Pole), and to the decision adopted by the IPU Governing Council at its 195th session (October 2014),

Considering that the five individuals received several death threats in the past and that the threats and harassment against Senator Cepeda continue to this day,

Recalling that Senator Cepeda is a long-standing opposition member of the Colombian National Congress and has repeatedly spoken out in support of the victims of Colombia’s internal conflict, accountability for those responsible for the crimes that were committed and a negotiated political settlement to the conflict,

Considering that, in October 2015, the Procuraduría adopted, as part of a disciplinary investigation, the statement of objections against Senator Cepeda based on the work conducted by the latter into the denunciations for paramilitarism against former president Álvaro Uribe Vélez; that this disciplinary procedure is based on two supposed faults, the first for procedural fraud and the second for overstepping and usurping duties for having allegedly visited detained, demobilized paramilitary members for the purpose of offering them rewards to testify that former president Álvaro Uribe Vélez had links with paramilitary forces,

Considering that Senator Cepeda has denied the accusations, stating that he met the former paramilitary members at their request and never induced any of them to make false statements, and has affirmed that the obvious differences of opinion between him and the Procurador General, who heads the Procuraduría, have influenced the decision to start the investigation, as has the proven friendship between the Procurador General and former president Álvaro Uribe Vélez (on the basis of whose accusations the investigation against Senator Cepeda was launched),

Considering that in December 2015, the Procuraduría rejected the examination of 27 pieces of evidence, which Senator Cepeda and his lawyers have filed a petition for precautionary measures with the Inter-American Commission on Human Rights, in order to stop the proceedings, which could end up curtailing Senator Cepeda’s political life for 20 years; at the same time, a suit has been filed charging the Colombian State with
violating article 23 of the American Convention on Human Rights, in that it permitted an administrative authority to investigate authorities or public servants elected by the people and possibly to sanction them with removal from office; that the suit also refers to articles 8, 16, 25 and others on political rights and due process,

Considering in this regard that article 23(2) of the American Convention on Human Rights, dealing with respect for the exercise of one’s political rights, stipulates that, “The law may regulate the exercise … only on the basis of age, nationality, residence, language, education, civil and mental capacity, or sentencing by a competent court in criminal proceedings”,

Recalling that an IPU mission travelled to Bogotá in August 2011 to assist the Parliament of Colombia in strengthening its work and, as part of that assignment, formulated recommendations, including the suggestion that the Procuraduría should be divested of the power to revoke the parliamentary mandate as a disciplinary sanction,

Recalling also that, in the course of 2015, the Committee proposed that a visit take place to Colombia to help promote progress in all the Colombian cases it has on file,

1. Is deeply concerned about the disciplinary proceedings under way against Senator Cepeda as a result of which he may be disbarred from politics for 20 years, and the allegation that they come in response to his long-standing and legitimate efforts to promote peace and justice in Colombia; is concerned also that reportedly important evidence which Senator Cepeda has invoked in his defence will not be taken into account; wishes to receive further information on the grounds for this decision, as well as to receive a copy of the statement of objections formulated by the Procuraduría against Senator Cepeda;

2. Reaffirms its long-standing view that the disciplinary procedure to which Senator Cepeda is subjected runs counter to basic international standards regarding respect for the parliamentary mandate and the right to a fair trial;

3. Points out, in addition to the clear norm stipulated in article 23(2) of the American Convention on Human Rights, that: (i) when parliamentarians outside Colombia are submitted to disciplinary sanctions, these are without exception applied by the parliament of which they are a member; (ii) Senator Cepeda will not have the opportunity for a full appeal, as the Procuraduría will take the first decision on the merits of his case, which, on being ratified by the Procurador General himself, still within the same institution, can only be appealed against in the Council of State, which does not examine the substance of the matter, but merely checks whether the decision is in accordance with the law;

4. Considers, therefore, that the disciplinary proceedings are misguided and sincerely hopes that they will be dropped; stresses in this regard also that, should there be serious reasons to believe that Senator Cepeda committed a crime, there is always the option of a criminal prosecution, which also has the benefit of offering stronger procedural guarantees for Senator Cepeda and of doing away with the allegation that the Procurador General has a conflict of interest in the proceedings initiated against Senator Cepeda;

5. Considers that the case of Senator Cepeda also highlights the need to amend existing legislation with respect to disciplinary proceedings against parliamentarians, with a view to bringing it into line with relevant international and regional standards; expresses the hope, therefore, that legislative action will be contemplated to eliminate the powers of the Procuraduría to revoke a parliamentary mandate as a disciplinary sanction;

6. Considers that the proposed follow-up visit to Colombia by a Committee delegation would help to address the various concerns and issues that have arisen in the case at hand; therefore requests the Secretary General therefore to make the necessary arrangements for the visit to take place;
7. *Sincerely hopes* that, in light of the urgency and seriousness of the matter, the petition brought before the Inter-American Commission on Human Rights in Senator Cepeda's case will soon be addressed;

8. *Requests* the Secretary General to convey this decision to the relevant authorities, the complainant and any third party likely to be in a position to supply relevant information;

9. *Decides* to continue examining the case.
Decision adopted unanimously by the IPU Governing Council at its 195th session (Geneva, 16 October 2014)

The Governing Council,

Referring to the case of Ms. Piedad del Socorro Zuccardi de García, a member of the National Congress of Colombia when an investigation was opened against her on charges of aggravated criminal conspiracy for the purpose of organizing, promoting, arming or financing illegal armed groups, following accusations that she had cooperated with paramilitary groups, and to the resolution it adopted on her case at its 193rd session (October 2013),

Having before it the case of Mr. Oscar Arboleda Palacio, a former member of the National Congress of Colombia, which has been examined by the Committee on the Human Rights of Parliamentarians pursuant to the Procedure for the examination and treatment of complaints (Annex I of the revised rules and practices); considering that Mr. Arboleda is being investigated on the same charges as Ms. Zuccardi de García,

Considering that Ms. Zuccardi de García and Mr. Arboleda were placed in pretrial detention by decisions of the Supreme Court of Justice on 5 March and on 11 September 2013 respectively and that on 8 October 2014 the Supreme Court changed Mr. Arboleda’s detention to house arrest in response to his poor health and the treatment he required,

Considering that the complainants point out that both former members of Congress do not benefit from a fair trial and are being prosecuted in the absence of any concrete and reliable proof, with the prosecution relying significantly on the testimony of a convicted drug trafficker and self-proclaimed demobilized paramilitary member, Mr. Juan Carlos Sierra alias “El Tuso”; they point in this regard also to the decisions by the Office of the Attorney-General (Procuraduría) had on 12 June 2012 and on 5 November 2013 to dismiss the cases against Ms. Zuccardi de García and Mr. Arboleda respectively,

Considering the following: The reports of the Committee’s on-site missions to Colombia in 2009 and 2010 refer extensively to concerns about respect for fair-trial guarantees in criminal proceedings against current and former members of Congress, who are investigated and judged in single instance by the Supreme Court, and about how the investigation and proceedings are handled in practice; with regard to the testimony of demobilized paramilitaries, the 2010 mission concluded, “such testimonies, however useful they may be, must be treated with great caution. The credibility of those persons, who have committed atrocious abuses, cannot be taken for granted. What seems clear is that the demobilized paramilitaries have their own interest in acting in a certain manner in order to be granted the lenient sentences provided for in the Justice and Peace Act. This necessarily implies that many feel it better to speak than remain silent, even when they know little or no information,”
Considering that several attempts have been made to introduce legislation to ensure that Colombian parliamentarians enjoy, like other Colombian citizens, the right to a fair trial, including the possibility of appeal, and that the most recent attempt was part of a larger series of judicial reform measures adopted by the Colombian Congress on 20 June 2012, but subsequently abandoned after the President of the Republic objected to it; considering that a bill to balance the powers of the different branches of the State was brought before the National Congress in September 2014,

Considering finally that an observer from the IPU, Mr. Nick Stanage from Doughty Street Chambers, attended the hearings which took place before the Supreme Court in both cases on 22 and 23 September 2014 and met with several of the parties directly concerned and has produced a report in which he expresses both concern about due process and the evaluation of the credibility of the evidence at hand,

1. Thanks the trial observer for his efforts and the report he has produced; also thanks the National Congress of Colombia for facilitating his mission;

2. Requests the Secretary General to convey a copy of the report to the relevant Colombian authorities and to the complainants with a view to soliciting their views;

3. Decides to continue closely monitoring the proceedings in both cases, including by exploring the option of a continued presence at future hearings before the Supreme Court;

4. Reaffirms its view that the legal framework in Colombia should ensure that members of Congress benefit from due process in criminal procedures so that they can fulfil their mandates effectively and without fear of reprisals; therefore calls on the competent authorities to do everything possible to renew consultations with a view to helping ensure that the current legal provisions governing the procedure applicable to members of Congress in criminal cases are finally overhauled so as to ensure their full compatibility with fundamental fair-trial standards, including the right to appeal and non-discrimination towards members of Congress; affirms the continued readiness of the IPU to assist in this regard;

5. Requests the Secretary General to convey this decision to the relevant authorities, the complainant and any third party likely to be in a position to supply relevant information;

6. Requests the Committee to continue examining this case and to report back to it in due course.
Decision adopted by the Committee on the Human Rights of Parliamentarians at its 162nd session (virtual session, 31 October 2020)

COL-161 – Álvaro Hernán Prada Artunduaga

Alleged human rights violations

✓ Threats, acts of intimidation
✓ Lack of due process at the investigation stage
✓ Lack of fair trial proceedings

A. Summary of the case

According to the complainant, Mr. Álvaro Hernán Prada Artunduaga, a member of the Colombian House of Representatives since 2014, has been the subject of multiple threats from the former rebel group, the Fuerzas Armadas Revolucionarias de Colombia (Revolutionary Armed Forces of Colombia – FARC). Although FARC signed a peace agreement with the Colombian Government in 2016, an increasing number of dissident members of the group have failed to lay down their weapons, and remain active.

The complainant also states that Mr. Prada is subject to criminal proceedings that run counter to basic fair trial guarantees. It points in this regard, in particular, to the lack of jurisdiction of the Criminal Chamber of the Supreme Court to investigate the matter, the secrecy of the evidence
gathered and lack of access thereto by the defence counsel, the illegality of the gathering of certain evidence, and the unlawful leaking of evidentiary material to the media and the public.

In a letter dated 21 October 2020, the President and Vice-President of the House of Representatives' Committee on Human Rights and Hearings stated that, on that same day, the said committee had discussed the allegations. In response, the committee had adopted a decision in which it emphasized the principle of the separation of powers and the independence of the judiciary, and acknowledged the importance of the IPU Committee on the Human Rights of Parliamentarians investigating alleged violations affecting members of parliament. In the same decision, the committee stated that, with respect to the issue of the leaking of court files to the media and the potential unlawful modification of evidence by state officials, it intended to organize an open discussion with experts and members of academia, the outcome of which would be communicated to the IPU.

In a letter dated 19 October 2020, the Coordinator of the Senate’s Committee on Human Rights and Hearings presented her observations, echoing directly and indirectly the allegations made by the complainant about the lack of fair trial proceedings and threats affecting Mr. Prada.

B. Decision

The Committee on the Human Rights of Parliamentarians

1. Thanks the parliamentary authorities for their letters and observations;

2. Notes that the complaint was submitted in due form by a complainant qualified under Section I.1.(a) of the Procedure for the examination and treatment of complaints (Annex I of the Revised Rules and Practices of the Committee on the Human Rights of Parliamentarians);

3. Notes that the complaint concerns an incumbent member of parliament at the time of the initial allegations;

4. Notes that the complaint concerns alleged threats, acts of intimidation, lack of due process at the investigation stage and lack of fair trial proceedings, allegations that fall within the Committee’s mandate;

5. Considers, therefore, that the complaint is admissible under the provisions of Section IV of the Procedure for the examination and treatment of complaints; and declares itself competent to examine the case;

6. Requests the Secretary General to convey this decision to all the relevant Colombian authorities and the complainant and to seek the official views of the judicial authorities on the allegations put forward by the complainant.
Colombia

Decision adopted by the Committee on the Human Rights of Parliamentarians at its 162nd session (virtual session, 31 October 2020)

Alleged human rights violations

- Threats, acts of intimidation
- Arbitrary arrest and detention
- Lack of due process at the investigation stage
- Lack of fair trial proceedings

A. Summary of the case

On 3 August 2020, the Colombian Supreme Court placed former Colombian senator and President, Mr. Álvaro Uribe Vélez, under house arrest in connection with charges of witness tampering and procedural fraud. These charges stem from the following facts: in 2012 and 2014, senator Iván Cepeda clashed with Mr. Uribe, who was elected to the Senate in 2014, accusing both him and his brother of founding a paramilitary group in the 1990s. Senator Cepeda presented testimonies from two former paramilitary members, but was then accused in court by Mr. Uribe of witness tampering and going beyond his parliamentary mandate. However, the tables were turned in 2018, when the Supreme Court ruled that Mr. Uribe should be investigated, following legal action taken against his lawyer, Mr. Diego Cadena, for allegedly having tried to interfere with the testimony of one of the two former paramilitary members, as well as other testimonies.

The complainant states that, from the outset, due process in the legal proceedings against Mr. Uribe has been disregarded. In this respect, it points in particular to the lack of jurisdiction of the Criminal Chamber of the Supreme Court to investigate the matter, bias on the part of one or more of the Court’s judges, the secrecy of the evidence gathered and lack of access thereto by the defence.

Case COL-162

Colombia: Parliament affiliated to the IPU
Victim: Former member of the Senate of Colombia
Qualified complainant(s): Section I.(1).(a) of the Committee Procedure (Annex I)
Submission of complaint: December 2019
Recent IPU decision(s): - - -
Recent IPU Mission(s): - - -
Recent Committee hearing(s): - - -
Recent follow-up

- Communication from the authorities: Letters from the President of the Colombian National Congress, the President and Vice-President of the Committee on Human Rights and Hearings of the House of Representatives and the Coordinator of the Senate’s Committee on Human Rights and Hearings (October 2020)
- Communication from the complainant: October 2020
- Communications addressed to the authorities: Letter addressed to the Speaker of the Colombian National Congress (September 2020)
- Communication addressed to the complainant: September 2020
counsel, and illegality in the gathering of certain evidence, in particular telephone recordings of Mr. Uribe. The complainant also points out that Mr. Uribe has denied the charges.

The President of the Senate, in his letter of 24 October 2020, stated that it was his duty to respect the separation of powers and the independence of the judiciary and to respect the latter’s rulings in the expectation that they are adopted in accordance with the law and with respect for due process.

In a letter dated 21 October 2020, the President and Vice-President of the House of Representatives’ Committee on Human Rights and Hearings stated that, on that same day, the said committee had discussed the allegations. In response, the committee had adopted a decision in which it emphasized the principle of the separation of powers and the independence of the judiciary, and acknowledged the importance of the IPU Committee on the Human Rights of Parliamentarians investigating alleged violations affecting members of parliament. In the same decision, the committee stated that, with respect to the issue of the leaking of court files to the media and the potential unlawful modification of evidence by state officials, it intended to organize an open discussion with experts and members of academia, the outcome of which would be communicated to the IPU.

In a letter dated 19 October 2020, the Coordinator of the Senate’s Committee on Human Rights and Hearings presented her observations, echoing directly and indirectly the allegations made by the complainant about the lack of fair trial proceedings in this case.

B. Decision

The Committee on the Human Rights of Parliamentarians

1. **Thanks** the parliamentary authorities for their letters and observations;

2. **Notes** that the complaint was submitted in due form by a complainant qualified under Section I.1(a) of the Procedure for the examination and treatment of complaints (Annex I of the Revised Rules and Practices of the Committee on the Human Rights of Parliamentarians);

3. **Notes** that the complaint concerns an incumbent member of parliament at the time of the initial allegations;

4. **Notes** that the complaint concerns alleged threats, acts of intimidation, arbitrary arrest and detention, lack of due process at the investigation stage and lack of fair trial proceedings, allegations that fall within the Committee’s mandate;

5. **Considers** therefore that the complaint is admissible under the provisions of Section IV of the Procedure for the examination and treatment of complaints; and **declares** itself competent to examine the case;

6. **Requests** the Secretary General to convey this decision to all the relevant Colombian authorities and the complainant and to seek the official views of the judicial authorities on the allegations put forward by the complainant.